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COMMISSION ON PHYTOSANITARY MEASURES

First Session

Rome, 3 – 7 April 2006

Topics and Priorities for Standards

Agenda Item 11.4 of the Provisional Agenda

I. THE IPPC STANDARD SETTING WORK PROGRAMME

1. The Fourth Session of the Interim Commission on Phytosanitary Measures (ICPM) adopted the *Establishment of procedures for identifying topics and priorities for standards*. The procedure provides that the Informal Working Group on Strategic Planning and Technical Assistance (SPTA) reviews submissions for new topics for standards and recommends strategic priorities for new standards to be considered by the Standards Committee of the Interim Commission on Phytosanitary Measures (ICPM-SC). The ICPM-SC recommends new topics and their associated priorities for adoption.

2. The process of submitting topics for the standard setting work programme has been repeated on an annual basis since the establishment of the ICPM. ICPM-7 (2005) decided that calls for topics should be biennial. A topic, once put on the standard setting work programme, remains there until the standard is developed and adopted, or until it is removed. Additional topics developed under Technical Panels (TP) are also part of the standard setting work programme. The Commission on Phytosanitary Measures (CPM) can, at its discretion, adjust the standard setting work programme.

3. The IPPC standard setting work programme is summarized in Annex 1.

II. ADJUSTMENTS TO THE IPPC STANDARD SETTING WORK PROGRAMME

4. At its meeting in October 2005, the SPTA reviewed responses to the 2005 call for topics. From these submissions, the SPTA identified strategic priorities and recommended the addition of

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the revision of some ISPMs to the standard setting work programme, for consideration by the ICPM-SC in November 2005. Specific discussions on topics and priorities for standards are recorded in the report of the ICPM-SC meeting.

5. Both the SPTA and ICPM-SC noted that the standard setting work programme requires long term planning (2–3 years are necessary before a draft ISPM is developed) and there will not be another call for topics until 2007. Keeping these points in mind, additions to the standard setting work programme are recommended.
6. The ICPM-SC, taking into account the recommendations of the SPTA, proposed adjustments to the standard setting work programme. The proposed adjustments are detailed below and summarized in Annex 2.

A. Addition of a Technical Panel

7. The Bureau of the ICPM observed that the Glossary Working Group (GWG) functions like a Technical Panel. The SPTA and ICPM-SC agreed with this and recommended that the GWG be transformed into a Technical Panel.
 - a. Technical Panel No. 5: Technical Panel for the Glossary.

B. Addition of Topics

Topics proposed under the subject area of a technical panel

8. At its meeting in November 2005, the ICPM-SC decided that additional topics under the subject areas of TPs would be presented to the CPM for inclusion in the standard setting work programme. The ICPM-SC recommended that the following three topics be added to the standard setting work programme, to be developed through the TP on pest free area and systems approaches for fruit flies, and gave them priorities as indicated in parentheses:
 - a. Establishment of pest free places of production and pest free production sites for fruit flies (Tephritidae) (High)
 - b. Trapping procedures for fruit flies (Tephritidae) (High)
 - c. Area-wide suppression and eradication procedures for fruit flies (Tephritidae) (Normal).

Revision of ISPMs

9. The ICPM-SC, considering input from the SPTA, recommended the addition of the revision of the following ISPMs to the standard setting work programme, and gave them priorities as indicated in parentheses:
 - a. Revision of ISPM No. 15 (*Guidelines for regulating wood packaging material in international trade*) (High), to provide details on the application of the methyl bromide treatment and to improve the standard using the experience gained in implementing it.
 - b. Phytosanitary export regulatory system (High) by revising and possibly combining existing ISPMs on export, namely ISPM No. 7 (*Export certification system*) and ISPM No. 12 (*Guidelines for phytosanitary certificates*), with consideration, as applicable, of the concepts of transit and re-export.
10. ICPM-7 had requested that the ICPM-SC, in coordination with the GWG and Secretariat, develop a proposal for the first meeting of the CPM on technical adjustments to definitions or other text in ISPMs to promote consistency among standards, taking into account their evolution over time (Report of ICPM-7, paragraph 97.9). The ICPM-SC thought that the review might both identify some ISPMs that need a comprehensive revision and other ISPMs that only require minor adjustments to ensure consistency (see also paragraph 14.a below). ICPM-7 had also requested that a list of any necessary adjustments to translations of glossary terms and definitions in ISPMs be compiled. It is proposed that the development of this list should only begin after the review of

adopted ISPMs is completed. The ICPM-SC recommended that the review of ISPMs be added to the standard setting work programme, with the priority as indicated in parentheses:

- a. Review of adopted ISPMs (High).

11. The GWG had noted that the use of the term "country of origin" in ISPMs does not correspond to the definition of the term and its phytosanitary understanding. It proposed that some simple corrections could be made to the text of ISPM No. 7 (*Export certification system*), ISPM No. 11 (2004 - *Pest risk analysis for quarantine pests including analysis of environmental risks and living modified organisms*) and ISPM No. 20 (*Guidelines for a phytosanitary import regulatory system*). It also proposed that ISPM No. 12 (*Guidelines for phytosanitary certificates*) should be reviewed (this would be taken up in the revision of ISPMs on export as in 9 above). The ICPM-SC agreed with the analysis and recommended modification to the three ISPMs above be added to the standard setting work programme with a the priority as indicated in parentheses (see also paragraph 14.b below):

- a. Minor modifications to ISPMs No. 7, 11 and 20 regarding use of the term "country of origin" (High).

C. Changes to the Priorities for Topics

12. The ICPM-SC recommended to change the priorities assigned by ICPM-7 for the following topics from "High" to "Normal":

- a. Supplement to ISPM No. 5 (*Glossary of phytosanitary terms*): Appropriate level of protection
- b. Pre-inspection / pre-clearance
- c. Import of organic fertilizers
- d. Import of plant breeding material.

D. Deletion of Topics

13. At its meeting in April 2005, the ICPM-SC reviewed two draft ISPMs on guidelines for the formatting/drafting of commodity-specific ISPMs and of pest-specific ISPMs. The ICPM-SC decided that these guidelines were administrative and requested the Secretariat to incorporate them into the document *Administrative guidelines for the structure of standard-setting documentation* (which aids those involved in preparing ISPMs). The ICPM-SC consequently recommended the removal of the following two topics from the standard setting work programme:

- a. Guidelines for the formatting/drafting of commodity specific ISPMs
- b. Guidelines for the formatting/drafting of pest specific ISPMs.

III. TOPICS RECOMMENDED FOR THE FAST TRACK PROCESS

14. The ICPM-SC recommended that the following topics be submitted through the fast track process in accordance with section 1.1 of the fast track standard setting process (see report of ICPM-6, 2004, Appendix X).

- a. Minor modifications to ISPMs No. 7, No. 11 and No. 20 regarding use of the term "country of origin" (see paragraph 11 above)
- b. Minor modifications arising from the review of adopted ISPMs (see paragraph 10 above).

15. The CPM is invited to:
1. *Endorse* the addition of Technical Panel No. 5: Technical Panel for the Glossary.
 2. *Endorse* the addition of the topics, and associated priorities, to the standard setting work programme outlined in Annex 2.
 3. *Endorse* the changes to the priorities for topics on the standard setting work programme outlined in Annex 2.
 4. *Endorse* the deletion of topics from the standard setting work programme outlined in Annex 2.
 5. *Agree* to use the fast track process for the proposed topics outlined in Annex 2.
 6. *Submit* nominations and curricula vitae of experts to the Secretariat, to participate in developing topics on the IPCC standard setting work programme.

ANNEX 1: IPPC STANDARD SETTING WORK PROGRAMME AS OF DECEMBER 2005

(Rows are numbered for reference purposes only)

Recommended for adoption by CPM

	Topic	Drafting body	Added to work programme	Status
1	Consignments in transit	EWG	ICPM-5 (2003)	Draft to CPM-1 for adoption (normal process)
2	Diagnostic protocols for regulated pests (including topic of Requirements for diagnostic procedures for regulated pests, ICPM-5, 2003)	Technical Panel Diagnostic Protocols (TPDP)	ICPM-5 (2003)	Draft to CPM-1 for adoption (normal process)
3	Establishment of pest free areas for fruit flies (Tephritidae)	Technical Panel Fruit Flies (TPFF)	TPFF 2004 work programme	Draft to CPM-1 for adoption (normal process)
4	Methyl bromide fumigation schedule (revision to Annex I, Approved Measures Associated with Wood Packaging Material, of ISPM No. 15: <i>Guidelines for regulating wood packaging material in international trade</i>)	Technical Panel Forest Quarantine (TPFQ)	TPFQ 2004 work programme	Draft to CPM-1 for adoption (fast-track process)
5	Principles of plant quarantine as related to international trade (revision of ISPM No. 1)	Expert working group (EWG)	ICPM-4 (2002)	Draft to CPM-1 for adoption (normal process)

Technical Panels

	Priority	Topic	Drafting body	Added to work programme	Status
6	High	Technical Panel No. 1: Technical Panel to develop diagnostic protocols for specific pests	TPDP	ICPM-6 (2004)	Work on-going
7		Technical Panel No. 2: Technical Panel on pest free areas and systems approaches for fruit flies	TPFF	ICPM-6 (2004)	Work on-going
8		Technical Panel No. 3: Technical Panel on phytosanitary treatments	TPPT	ICPM-6 (2004)	Work on-going
9	Normal	Technical Panel No. 4: Technical Panel on forest quarantine	TPFQ	ICPM-6 (2004)	Work on-going

ANNEX 1: IPPC STANDARD SETTING WORK PROGRAMME AS OF DECEMBER 2005 (continued)

Topics with a draft ISPM

Topics for which the status is given as "text in draft form" below may be presented to the Standards Committee in May 2006. Bracketed text indicates if the draft ISPM was developed by a technical panel (TP), an expert working group (EWG) or a consultant, and the number of meetings held.

	Priority	Topic	Drafting body	Added to work programme	Status
10	High	Alternatives strategies to methyl bromide (1 Technical Panel on phytosanitary treatments - TPPT)	EWG	ICPM-6 (2004)	1st draft of text done by TPPT to be given to EWG meeting
11		Classification of commodities by level of processing, intended use and phytosanitary risk (1 EWG)	EWG	ICPM-6 (2004)	Text in draft form
12		Debarking of wood (1 EWG)	EWG	ICPM-6 (2004)	Text in draft form
13		Export certification for potato minitubers and micropropagative material (1 EWG)	EWG	ICPM-6 (2004)	Text in draft form
14		Formatting/drafting of commodity specific ISPMs (1 EWG)	EWG	ICPM-6 (2004)	Text in draft form, ICPM-SC recommends for inclusion in <i>Administrative guidelines</i>
15		Formatting/drafting of pest specific ISPMs (1 EWG)	EWG	ICPM-6 (2004)	Text in draft form, ICPM-SC recommends for inclusion in <i>Administrative guidelines</i>
16		Recognition of the establishment of pest free areas and areas of low pest prevalence (1 EWG)	EWG	ICPM-7 (2005)	Text in draft form
17		Sampling of consignments (1 EWG)	EWG	ICPM-6 (2004)	Text in draft form
18	Normal	Areas of low pest prevalence for fruit flies (1 consultant, 1 TPF)	TPFF	TPFF 2004 work programme	Text in draft form
19		Glossary of phytosanitary terms (ISPM No. 5)	Glossary Working Group	ICPM-3 (2001)	Specification No. 1 adopted, work on-going
20		Guidelines for pest risk analysis (revision of ISPM No. 2) (3 EWGs)	EWG	ICPM-6 (2004)	Text in draft form
21		Post-entry quarantine facilities (1 EWG)	EWG	ICPM-6 (2004)	Text in draft form
22		Requirements for the submission of phytosanitary treatments (including topic of Research protocols for phytosanitary measures, ICPM-6, 2004) (1 TPPT)	TPPT	ICPM-6 (2004)	Country and ICPM-SC comments being reviewed by steward
23		Systems approach for pest risk management of fruit flies (1 consultant)	Consultant	TPFF 2004 work programme	Text in draft form, awaiting review by TPFF

ANNEX 1: IPPC STANDARD SETTING WORK PROGRAMME AS OF DECEMBER 2005 (continued)
Topics without a draft ISPM

	Priority	Topic	Drafting body	Added to work programme	Status
24	High	Appropriate level of protection (supplement to ISPM No. 5: <i>Glossary of phytosanitary terms</i>)	EWG	ICPM-7 (2005)	Specification in draft form
25		Import of organic fertilizers	EWG	ICPM-7 (2005)	Specification being developed
26		Import of plant breeding material	EWG	ICPM-6 (2004)	Specification in draft form
27		Not widely distributed (supplement to ISPM No. 5: <i>Glossary of phytosanitary terms</i>)	EWG	ICPM-7 (2005)	Specification in draft form
28		Plants for planting (including movement, post-entry quarantine and certification programmes)	EWG	ICPM-7 (2005)	Specification in draft form
29		Pre-inspection / pre-clearance	EWG	ICPM-7 (2005)	Specification in draft form
30	Normal	Inspection manual	EWG	ICPM-7 (2005)	Specification being developed
31		Regulating stored products in international trade	EWG	ICPM-7 (2005)	Specification in draft form
32		Soil and growing media	EWG	ICPM-7 (2005)	Specification in draft form
33	N/A	Diagnostic protocols for: - Bacteria: <i>Erwinia amylovora</i> , <i>Liberibacter</i> spp / <i>Liberobacter</i> spp, <i>Xylella fastidiosa</i> , <i>Xanthomonas fragariae</i> , <i>Xanthomonas axonopodis</i> pv. <i>citri</i> - Fungi and fungus-like organisms: <i>Guignardia citricarpa</i> , <i>Gymnosporangium</i> spp, <i>Phytophthora ramorum</i> , <i>Tilletia indica</i> / <i>T. controversa</i> - Insects and mites: <i>Anastrepha</i> spp, <i>Anoplophora</i> spp, <i>Thrips palmi</i> , <i>Trogoderma granarium</i> - Nematodes: <i>Bursaphelenchus xylophilus</i> , <i>Ditylenchus destructor</i> / <i>D. dipsaci</i> , <i>Xiphinema americanum</i> - Viruses and phytoplasmas: Citrus tristeza virus, Phytoplasmas (general), Plum pox virus, Tospoviruses (TSWV, INSV, WSMV)	TPDP	TPDP 2004 work programme	Texts at various stages of development by authors

ANNEX 1: IPPC STANDARD SETTING WORK PROGRAMME AS OF DECEMBER 2005 (continued)
Topics that are pending

	Priority	Topic	Drafting body	Added to work programme	Status
34	High	Efficacy of measures	EWG	ICPM-3 (2001)	Text in draft form. ICPM-SC reviewed draft text and decided that work be delayed until draft ISPM on sampling and supplement to Glossary on appropriate level of protection are complete
35		Pest risk analysis for plants as pests	EWG	ICPM-7 (2005)	ICPM-SC decided that work be delayed until completion of revision of ISPM No. 2
36		Surveillance for citrus canker (<i>Xanthomonas axonopodis</i> pv. <i>citri</i>)	EWG	ICPM-4 (2002)	Text in draft form. ICPM-SC decided that work be delayed until completion of standard on systems approach for citrus canker
37	Normal	Systems approach for management of citrus canker (<i>Xanthomonas axonopodis</i> pv. <i>citri</i>) (2 EWGs)	EWG	ICPM-5 (2003)	ICPM-SC decided that work be delayed until consensus reached on a technical issue
38	On hold	Guidelines for phytosanitary certificates (review of ISPM No. 12, section 3.3 in relation to transit)	EWG	ICPM-7 (2005)	Introduced at ICPM-7 (2005) pending completion of standard on consignments in transit

ANNEX 2: PROPOSED CHANGES TO THE IPPC STANDARD SETTING WORK PROGRAMME

(Rows are numbered for reference purposes only)

Additions

	Suggested priority	Topic	Drafting body	Action
1	High	Country of origin (minor modifications to ISPMs No. 7, No. 11 and No. 20 regarding use of the term)	Glossary members	Add to work programme as High priority
2		Establishment of pest free places of production and pest free production sites for fruit flies (Tephritidae)	TPFF	Add to work programme as High priority
3		Guidelines for regulating wood packaging material in international trade (revision of ISPM No. 15)	TPFQ	Add to work programme as High priority
4		Phytosanitary export regulatory system (including topic of Review of ISPM No. 12: <i>Guidelines for phytosanitary certificates</i> , Section 3.3 in relation to transit, ICPM-7, 2005)	EWG	Add to work programme as High priority
5		Review of adopted ISPMs	Glossary members	Add to work programme as High priority
6		Technical Panel for the Glossary (Technical Panel No. 5)	TP Glossary	Transform Glossary Working Group into a Technical Panel
7		Trapping procedures for fruit flies (Tephritidae)	TPFF	Add to work programme as High priority
8	Normal	Area-wide suppression and eradication procedures for fruit flies (Tephritidae)	TPFF	Add to work programme as Normal priority

Changes to the priority of topics

	Current priority	Topic	Drafting body	Action
9	High	Appropriate level of protection (supplement to ISPM No. 5: <i>Glossary of phytosanitary terms</i>)	EWG	Change priority from High to Normal
10		Import of organic fertilizers	EWG	Change priority from High to Normal
11		Import of plant breeding material	EWG	Change priority from High to Normal
12		Pre-inspection / pre-clearance	EWG	Change priority from High to Normal

ANNEX 2: PROPOSED CHANGES TO THE IPPC STANDARD SETTING WORK PROGRAMME (continued)
Deletions

	Current priority	Topic	Drafting body	Action
13	High	Formatting/drafting of commodity specific ISPMs	EWG	Do not develop as an ISPM but include in the <i>Administrative guidelines for the structure of standard-setting documentation</i>
14		Formatting/drafting of pest specific ISPMs	EWG	Do not develop as an ISPM but include in the <i>Administrative guidelines for the structure of standard-setting documentation</i>

Proposals for the fast track standard setting process

	Current priority	Topic	Drafting body	Action
15	High	Country of origin (minor modifications to ISPMs No. 7, 11 and 20 regarding use of the term)	Glossary members	Submit through the fast track standard setting process.
16		Review of adopted ISPMs (minor modifications to ISPMs resulting from the review)	Glossary members	Submit through the fast track standard setting process.